

THROUGH SPECIAL MESSENGER
BY SPEED POST

ALL INDIA INSTITUTE OF MEDICAL SCIENCES


F.No.4-3/2012-Genl.(SFC-202)

Ansari Nagar, New Delhi-29
Dated: 08.10.2012

MEMORANDUM

Subject: Minutes of the 202nd Meeting of the Standing Finance Committee held on 18th September, 2012 at 03:00 P.M. in the Committee Room 1st Floor, Ministry of Health and Family Welfare, Nirman Bhawan, New Delhi.

Minutes of the Standing Finance Committee meeting held on 18th September, 2012 at 03:00 P.M. in the Committee Room, 1st Floor, Ministry of Health and Family Welfare, Nirman Bhawan, New Delhi as approved by the Chairperson of the Standing Finance Committee, are circulated to Chairperson and all the Members of the Standing Finance Committee for information. Observations, if any, may kindly be sent to the undersigned within two weeks from the date of issue of this Memorandum.



DIRECTOR & MEMBER SECRETARY

Encl: As above.

The Chairperson and all the
Members of the Standing Finance Committee.

**MINUTES OF THE 202nd MEETING OF THE STANDING FINANCE COMMITTEE
HELD ON 18th SEPTEMBER, 2012 AT 03.00 P.M. IN THE MINISTRY OF HEALTH &
FAMILY WELFARE, NIRMAN BHAWAN, NEW DELHI.**

The 202nd meeting of the Standing Finance Committee was held on 18th September, 2012 in the Ministry of Health & Family Welfare, Nirman Bhawan, New Delhi and the following were present:-

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|----|--|----|------------------|
| 1) | Shri P.K. Pradhan,
Secretary,
Government of India,
Ministry of Health & Family Welfare,
Nirman Bhawan, New Delhi-110 011 | -- | Chairman |
| 2) | Dr. Jagdish Prasad,
Director General of Health Services,
Government of India,
Nirman Bhawan, New Delhi-110 011 | -- | Member |
| 3) | Dr. S.P. Agarwal
Secretary General
Indian Red Cross Society,
Rafi Marg, New Delhi-110 011 | -- | Member |
| 4) | Dr. R.C. Deka,
Director,
All India Institute of Medical Sciences,
Ansari Nagar,
New Delhi-110 029 | -- | Member-Secretary |
| 5) | Shri Rajiv Takru,
Addl. Secretary & Financial Adviser,
Government of India,
Ministry of Health & Family Welfare,
Nirman Bhawan,
New Delhi-110 011 | -- | Special Invitee |

Shri Motilal Vora, Member of Parliament (RS), Shri Ashok Thakur, Secretary, Department of Higher Education and Prof. Dinesh Singh, Vice Chancellor, Delhi University could not attend the meeting.



Shri Vishwas Mehta, Joint Secretary, Ministry of Health and Family Welfare invited as a special invitee could not attend the meeting.

Shri Vineet Chawdhry, Deputy Director, (Admn.), Dr. Shashi Wadhwa, Dean, Dr. D.K. Sharma, Medical Superintendent and Shri Sandeep Lal, Sr. F.A., AIIMS, also attended the meeting.

Director, AIIMS and Member Secretary, SFC welcomed all the members to the 202nd meeting of the Standing Finance Committee. He in particular welcomed Shri Rajiv Takru, who had recently joined the Ministry as AS&FA. Thereafter, the agenda items were taken up for discussion.

ITEM NO.SFC-202/1

Confirmation of the minutes of 201st meeting of the Standing Finance Committee of AIIMS held on 28.05.2012 in Ministry of Health and Family Welfare, Nirman Bhawan, New Delhi

The Standing Finance Committee (SFC) noted that the minutes of the 201st meeting of the SFC had been circulated on 21.6.2012. No observations have been received. The minutes were accordingly confirmed.

ITEM NO.SFC-202/2

Action Taken on the minutes of 201st meeting of the Standing Finance Committee of AIIMS held on 28.05.2012 in Ministry of Health and Family Welfare, Nirman Bhawan, New Delhi

DD(A) briefed the SFC about the action taken on the decisions of the 201st meeting of the SFC. The major issues were reviewed as under:-



Filling up of faculty posts

The SFC was informed that as per the decision taken by the SFC and the President, AIIMS, applications for consideration of upgradation of faculty under the Assessment Promotion Scheme for the year 2011 had already been invited in the year 2011, and notice inviting applications for the year 2012 also stood issued. Advertisements for the recruitment of as many as 148 posts of Assistant Professors/Lecturers had been prepared and were under submission to the Director for approval. The advertisements are expected to appear in the press in the September, 2012 itself subject to their being approved. The SFC was also informed that the reservation roster for the vacant posts of Professor was under finalization. SFC was informed that applications for promotion under Assessment Promotion Scheme had also been invited. The SFC noted that these promotions had become overdue and should be held on priority.

Generic Medicine outlet by HLL

AS&FA pointed out that procedure under GFRs for nomination of the service provider should be followed even if the work for setting up of the generic medicine outlet was being entrusted to HLL. It was clarified that initially the proposal was for the generic medicine outlet to be set up and operated by AIIMS itself. The SFC had, however, desired that this should be entrusted to Jan Aushadi of Department of Pharmaceuticals. The Department of Pharmaceuticals had clarified that while they supply generic medicines through their CPSUs, they do not operate the retail outlet directly. The SFC had, therefore, in its 199th meeting decided to entrust this responsibility to HLL. The SFC further noted that HLL had now submitted an estimate of Rs.2.62 crores that include Rs.1.90 crore as capital expenditure and Rs.0.72 crore as staff expenditure. The SFC was of the view that estimate appears to be on the higher side and HLL should be asked to submit a realistic cost estimate

Expenditure under Plan and Non-Plan (SFC-201/3)

The SFC was informed that this matter has been placed as a separate item in the agenda for the meeting.



Status of projects approved for implementation of recommendations of Oversight Committee (SFC-201/5)

The SFC was informed that this matter has been placed as a separate item in the agenda for the meeting.

Proposal for restructuring the photographic cadre in CMET (SFC-201/13)

The SFC was informed that though the proposal to abolish the post of Photographic Assistant and of promoting the existing incumbents to the vacant posts of Jr. Photographer by relaxing the direct recruitment quota had been approved by the SFC in principle, a detailed proposal for restructuring the cadre was to be submitted by CMET. The proposal now submitted is for abolishing two posts of Photographic Assistant and creating one additional post of Sr. Photographer. Thereafter the new structure would be as under:-

- | | | |
|-----------------------------|---------|---|
| (1) STO (Photography) | - | 1 |
| (2) Sr. Photographer | - | 2 |
| (3) Jr. Photographer | - | 6 |
| (4) Photographic Assistant- | abolish | |

The SFC, however, reviewed its earlier decision and felt that direct recruitment to the post of Junior Photographer should be undertaken. If the Photographic Assistants were eligible, they too could apply for the same.


Construction of Outreach OPD at Jhajjar (SFC-201/18)

The SFC was informed that the engineering works would be over by September, 2012. Thereafter, deployment of man-power and equipment would have to be done by the Institute for operationalizing the Outreach OPD.

Construction of New Private Ward (SFC-201/19)

The SFC was informed that the demolition and reconstruction of the old private ward had been approved by the SFC in its 198th meeting held on 4th July, 2011. This was ratified by the Governing Body in its 146th meeting held on 16th January, 2012. Thereafter tenders had been floated by M/s. HSCC and the SFC in its 201st meeting had approved the award of the work to L.1 bidder i.e. M/s. L&T Construction. The acceptance of the bid had been intimated to the L.1 bidder and a letter of intent was only issued on 24.7.2012 advising the firm to await statutory

approvals before undertaking implementation of the project. Director, AIIMS had also taken a meeting with L&T officials wherein they were advised to commence demolition work after 1st week of September, 2012. Statutory clearances had got delayed as the Delhi Fire Service had capped the height of the building at 30 mts. as against the proposed 34 mts. on account of which 20 rooms were being getting reduced. The Hon'ble Health and Family Welfare Minister had requested the Lt. Governor, Delhi to review the decision of the Delhi Fire Service. The Lt. Governor, Delhi in exercise of his powers under the Delhi Fire Service Act had in public interest allowed the proposal of AIIMS to construct up to the height of 34 mts. The formal clearance from Delhi Fire Service had been sent to NDMC on 17th September, 2012. In the meanwhile, the Director on 12th September, 2012 issued instructions for keeping the project on hold. The Director indicated that it was kept on hold as per the Minister's advice until further orders. The SFC was informed that in view of the acceptance of the bid document and issue of the letter of intent and minuted meeting taken by the Director with L&T on 14th August, 2012, there could be financial liability on the Institute on account of non-performance of the contract. The expenditure already incurred in creation of mock room, preparation of DPR, tendering and payments made to statutory agencies would be rendered infructuous. Director, AIIMS clarified that many Members of Parliament had spoken to him about the difficulties that would arise in the Institute on account of demolition of 60 rooms. Accordingly, he had briefed the President, AIIMS, after which this decision had been taken on his advice only. MS, AIIMS clarified that 105 rooms were available in the new private ward and he would be able to manage the situation. Director, AIIMS, however, intervened to suggest that the new private ward could be demolished and reconstructed as those were the oldest buildings.. He said that there was a lot of construction activities already going on in the Institute. DGHS observed that these aspects should have been taken into consideration before taking approval of the SFC. Dr. S.P. Aggarwal interjected that this issue should have been rightfully considered by the Estate Committee. It was clarified that this proposal had been under consideration of the SFC since its 197th meeting held in November, 2010 and had also been ratified by the Governing Body. After considerable discussion, it was decided that in the first instance legal advice be obtained about the liabilities that might devolve on the Institute on account of non-performance of the contract in this case.



ITEM NO.SFC-202/3

Proposal for additional requirement of funds under non plan head for the financial year 2012-13.

Shri Sandeep Lall, Sr. F.A. briefed the SFC. MS, AIIMS pointed that since salaries of staff would be a committed liability, the shortage of Non-Plan funds would affect essential hospital expenses. SFC agreed that it would be difficult to curtail the requirement of AIIMS under Non-Plan. With the existing allocation, the Institute could continue the operations till November, 2012. During this period, another reference should be made to the Department of Expenditure which should also be followed up by the Sr. FA.

ITEM NO.SFC-202/4

Payment of Pension and Pensionary benefits through State Bank of India.

Shri Sandeep Lall, Sr. FA briefed the SFC. It was felt that rate for disbursement of pension being asked by the bank appeared to be excessive. Moreover, the State Bank of India located in the Institute had been provided with accommodation on concessional basis. Hence, it should undertake this responsibility virtually on no cost basis. Thereafter, the SFC decided that offers should be invited from the other nationalized banks and then the matter be brought before the SFC for its consideration.

ITEM NO.SFC-202/5

Extension of prepaid cash card facility for collection of charges in Dr. RPCOS and Radio diagnosis Department in AIIMS.

DD(A) briefed the SFC. It was explained that the Cash Card facility would become more popular, if multiple transactions points were made available. After a brief discussion, the SFC approved the proposal.

ITEM NO.SFC-202/6

Proposal for procurement of new CT Equipment with buy-back of the existing dual source CT Equipment for the Department of Cardiac Radiology, CN Centre.

The proposal was deferred as no one was available from the Department of Cardiac Radiology to brief the SFC.



ITEM NO.SFC-202/7

Proposal for procurement of new Biplane Digital Subtraction Angiography Unit for Department of Neuroradiology, Neurosciences Centre, AIIMS

Dr. N.K. Mishra, Head, Chief, CNC briefed the SFC. The SFC approved the proposal with the condition that the specifications would be generic and before floating the tender, the Department would furnish to the CPO a list of firms, who supply the equipment and fulfil the specifications. The SFC also approved that the buyback of the existing system would be part of the tender.

ITEM NO.SFC-202/8

Replacement of the existing 1.5 T MRI scanner to A.30T MRI scanner under buy-back.

Dr. N.R. Jagannathan, HoD, NMR & MRI Facility briefed the SFC. The SFC approved the proposal with the condition that the specifications would be generic and before floating the tender, the Department would furnish to the CPO a list of firms, who supply the equipment and fulfil the specifications. The SFC also approved that the buyback of the existing system would be part of the tender. SFC also noted that the BPL patients are being currently required to procure the contrast for the MRI, though routine MRI scans were done free of cost. The SFC decided that in the case of BPL patients, they would also be exempted of charges for the contrast.

ITEM NO.SFC-202/9

Proposal to purchase Digital Subtraction Angiography (DSA) for the Department of Radiodiagnosis at AIIMS (Tender F.No.XX-376/R.D/11-12/FSC-1)

Dr. Arun Kumar Gupta, Head, Department of Radiodiagnosis briefed the SFC. It was noted that the bids had been obtained in the month of February, 2012, approval for procurement was being sought in September, 2012, during which period the Dollar had appreciated significantly against the Rupee. The Director indicated that the file was signed on 15th May and as the SFC was slated on 28th May, 2012, it could be included in SFC as there were other similar items also for other departments such as CNC and NMR. But due to some reason, HoD



(radiology) could not submit it in the May SFC. It was clarified that normally procurement below Rs. 5 crores were approved by the Director, AIIMS. However, in the instant case, the Director had taken a decision that the approval of the SFC should be obtained as the matter needed some discussion on it at that time. The SFC advised that the procurement be approved.

ITEM NO.SFC-202/10

Proposal for the inclusion of expenditure on consumables for interventional cardiology procedures under plan head Department of Cardiology, AIIMS

Dr. V.K. Bahl, HoD (Cardiology) briefed the Committee. The SFC approved the principle that implants and consumables required for patient care as a part of teaching and or research would be charged to 'Plan' by all departments. Appropriate provisions should be made in the 'Plan' of the Institute. It was clarified that in so far as the proposal of Department of Cardiology was concerned, the Institute would manage within the approved Plan allocation. The SFC further decided that proper provisioning in the 'Plan' should be ensured and poor patients should benefit from this arrangement.

ITEM NO.SFC-202/11

Deployment of 102 Sulabh Volunteers & 18 supervisor (outsourced) by Sulabh International as Sanitary Attendant Gr.III and Hospital Attendant Gd.III against sanctioned vacant posts at JPN Apex Trauma Centre, AIIMS & also exemption to the office memorandum No.7(1)/E-COORD/2011 dated 02.08.2011.

The SFC considered the proposal and advised that an open tender should be floated for engaging a sanitation agency for JPNATC, as had been done in the main institute.

ITEM NO.SFC-202/12

Creation of the post of Fire Safety Officer in Jai Prakash Narayan Apex Trauma Centre at AIIMS, New Delhi

The SFC decided that the post of Fire Safety Officer could not be centre specific and should be created for the entire Institute. A proposal in the prescribed format should be submitted to the Ministry for obtaining approval from the Department of Expenditure.



ITEM NO.SFC-202/13

Creation of additional staff for the ESD-Review of decision made in 200th SFC meeting.

DD(A) briefed the Committee. The SFC was of the view that the approval for creation of certain posts temporarily on deputation had been given with a clear understanding that fresh personnel would be inducted into the Institute on deputation basis. The proposal was not for giving promotion avenues to the existing staff. It was clarified that the proposal brought to the 201st meeting of the SFC was for creation of additional posts that had been recommended by the Chandra Committee. However, the then AS&FA was against creation of new posts. Therefore, the SFC had decided that these posts be created for five years and should be filled up only by deputation so that no permanent liability is created. However, in the existing Recruitment Rules for these posts, there was no provision for deputation or direct recruitment to the posts of Assistant Engineer. Similarly, in the case of Executive Engineer and SE, the provision was 100% by promotion failing which by direct recruitment. Hence, no progress had been made in filling up these posts. DD(A) clarified that the construction activities at AIIMS had increased significantly on account of expansion taking place at Masjid Moth and Jhajjar. Currently on the civil side, only two Executive Engineers are available, of whom one had major health problems. On the electrical side, the post has remained vacant despite being circulated every year. While the Assistant Engineers had been deployed to look after the work of Executive Engineer, financial powers could not be delegated. DD(A) stressed that additional manpower was required as it was becoming difficult to effectively supervise the widely spread out works. He suggested that as a short term measure one existing supernumerary post of Assistant Engineer be upgraded as Executive Engineer. This was held by the senior most Assistant Engineer. AS&FA pointed out that interview for the post of Executive Engineer(Electrical) had not been held. After considerable discussion the SFC decided as under:-

- (1) The supernumerary post of Assistant Engineer (Civil) held by Shri Pathania be upgraded as Executive Engineer.
- (2) Interviews for the post of Executive Engineer (Electrical) be held on the basis of two applications received by the Institute.



- (3) For supervisory positions, consultants at appropriate levels should be engaged. Alternatively, HSCC should be asked to deploy such personnel for the Institute out of the consultancy charges.
- (4) Proposal for creation of posts of Executive Engineer and Assistant Engineers be submitted to Ministry of Health and Family Welfare.

ITEM NO.SFC-202/14

Financial status of On Going Projects under EFC approved for implementation of Recommendation of Oversight Committee for augmentation of seats.

Shri B.S. Anand, SE briefed the Committee. The Committee noted the progress of various projects being under implementation. Regarding construction of faculty houses at A.V. Nagar, DD(A) brought to the notice of the Committee that the bulk of the accommodation for faculty was being constructed as Type IV accommodation. However, due to accelerated promotion under the APS, the faculty become eligible for higher type accommodation and continue to live in accommodation below their entitlement causing frustration. It was also brought to the notice of the SFC that faculty position was not transferable. Therefore, it was desirable to provide standard accommodation of Type V specifications i.e. three bedroom units for all the faculty. SFC agreed that the faculty accommodation should be standardized as proposed by the DD(A). It was, further, brought to the notice of SFC that Architects engaged for the work by the CPWD had pointed out that in case the specifications of the project were changed, there would be enhancement in the remuneration. SFC decided that the remuneration under the contract with the Architect through CPWD was a lump sum payment. Therefore, no enhancement was justified. In case the Architect and CPWD were not willing to accept the assignment at the pre-determined lump sum payment, the work may be assigned to HSCC, after fulfilling the requirements of GFR. Chairperson drew attention to the expected cost of the Mother and Child block, which was projected as Rs.170.00 crores against Rs.154.12 crores approved by the EFC/CCEA. It was clarified that the escalation of Rs. 26 crores was on account of two additional basements being created for additional car parking facilities. The overall fund requirement would not exceed the approval given by the EFC/CCEA, as the RCE was within 10% of the approved estimate. If required, extra funds would be provided from the Plan Allocation of the Institute.



DD(A) also apprised the SFC about the difficulties being experienced in obtaining statutory approvals for these projects:-

- (1) Due to frequent changes in decisions about various buildings, the Master Plan was not getting finalized.
- (2) The land at Masjid Moth was classified as 'residential' and the change in land use to 'institutional' had been notified in 2012 after about seven years.
- (3) The Delhi Fire Service was now restricting hospital buildings to 30 mts. height while under the building bye laws, the height could be upto 37 mts.
- (4) The National Monument Authority was restricting buildings within 300 mts. of Masjid Moth to 15 mts height. Consequently, about 150 rooms in the two hostel blocks would have to be sacrificed.

He urged that special dispensations were required.

Director, AIIMS suggested that Safdarjung Airport area land should be transferred to AIIMS for its expansion and Hon'ble Minister can be approached to take initiative on this possible project in that land.

ITEM NO.SFC-202/15

AIIMS-II Campus at BADSHA, Jhajjar (Haryana).

Shri B.S. Anand, SE briefed the Committee. A concern was expressed at the reasonableness of the cost estimate given by the Government of Haryana. It was clarified that the main expenditure was preliminary on account of equipment for a Booster Station and Pumping House. In view of the clarification given and the fact that the work was being executed by the Government of Haryana, the SFC accorded ex-post facto approval to the payment of Rs.13.56 crore for diversion of drain and Rs.1,82,11,500/- for land use conversion. SFC also directed that the request of the Institute to the Government of Haryana for waiver of the land conversion charges should be followed up.

ITEM NO.SFC-202/16

Status of expansion projects as are under way at AIIMS.

Shri B.S. Anand, SE briefed the Committee. The SFC noted the progress.

ITEM NO.SFC-202/17

Construction of New OPD Block at Masjid Moth.

Shri B.S. Anand, SE briefed the Committee. The Chairperson wanted to know whether the project had been developed in consultation with the user departments. SE, AIIMS explained that a committee of senior faculty had been set up by the Director to develop the user requirements for the project. The drawings developed by HSCC had been presented to all the user departments who had signed the drawings in token of acceptance thereof.

Dr. S.P. Aggarwal pointed out that such proposals need to be placed before the Estate Committee. It was clarified that Regulation 12(2) provided for the Estate Committee for the purpose of considering additions and alterations to buildings belonging to the Institute and other questions relating to their maintenance and use.

After considerable discussion the SFC decided to:

- (i) recommend to the Governing Body for according administrative and financial approval for the project.
- (ii) authorise the Director, AIIMS for according sanction and sub-delegation of authority for processing intermediate plans, funds release, tenders, awards etc. as are required for obtaining statutory/mandatory approvals for the project and its subsequent execution.

ITEM NO.SFC-202/18

Construction of Dharamshala at JPNA Trauma Centre.

Shri B.S. Anand, SE briefed the Committee. The SFC advised that the Power Grind Corporation should be requested to construct the Dharamshala and hand it over to the Institute. In case the work was to be assigned to HSCC, due procedure under GFRs would be adhered to. The SFC, therefore, decided to



- (i) recommend to Governing Body for approving the construction of the Dharamshala at JPNATC with assistance from Power Grid Corporation of India, and
- (ii) authorize Director, AIIMS to enter into an MoU with Power Grid Corporation of India for this purpose.

ITEM NO.SFC-202/19

Appointment of master plan consultant for preparation of master plan of AIIMS Campus, Jhajjar.

The SFC noted the progress made in the selection of a consultant for preparing the Master Plan for Jhajjar. It also advised that the assignment would be on a lump sum payment basis and not in terms of the percentage of the value of the work.

ITEM NO.SFC-202/20

Vertical expansion of JPNA Trauma Centre of AIIMS.

Shri B.S. Anand, SE briefed the Committee. The Estate Committee had recommended the proposal. The SFC recommended that the proposal be placed before the Governing Body for its approval and at the same time compilation with the requirements of the GFR should be ensured before entrusting the work to HSCC. Director, AIIMS was authorised to convey all approvals relating to award and execution of the said work.

ITEM NO.SFC-202/21

Any other item with the permission of the Chair.

Chairperson wanted to know why credit facilities were not being extended to CGHS beneficiaries despite a decision by the SFC to this effect. He directed that a proposal for a corpus of Rs. 5.00 crores to be placed with AIIMS for CGHS beneficiaries (pensioners) should be sent to him.

Dr. S.P. Aggarwal raised the following three issues:-

- (1) That the faculty member be allowed the facility of making out going calls on the mobile telephones provided to them by the Institute. It was explained that this was already approved by the SFC in its 197th meeting. The modalities of it are being worked out with the MTNL.
- (2) **Ban on attending conferences abroad** – Dr. S.P. Aggarwal drew the attention of the chair to the ban of faculty for attending conferences abroad. He pointed out that such a ban has not been enforced by PGI and JIPMER. AS&FA clarified that a proposal had been received from the AIIMS for exempting the faculty from this particular ban enforced by the economic instructions of the Department of Expenditure. Director, Dr. R.C. Deka informed that the matter is already sent to the Ministry for waiving off the austerity measure to AIIMS and he requested the AS&FA to look into it and to give a favourable decision.
- (3) **Deduction of tax at source by the Institute on leave salary at the time of retirement** - It was decided that advice from a Chartered Accountant would be obtained.

The meeting ended with a vote of thanks to all present.

As appointed by the
Chairman / Health Secy.
Ramesh

R